

**IMPLEMENTING ARRANGEMENT REGARDING  
ENTRY AND EXIT  
IN IMPLEMENTATION OF THE  
DEFENSE COOPERATION AGREEMENT  
BETWEEN  
THE GOVERNMENT OF THE UNITED STATES OF AMERICA  
AND  
THE GOVERNMENT OF THE REPUBLIC OF FINLAND**

Pursuant to Article 29 and in implementation of the provisions of Article 7 of the *Agreement on Defense Cooperation Between the Government of the United States of America and the Government of the Republic of Finland*, signed in Washington on December 18, 2023 (hereinafter “the DCA”), the Executive Agents, as defined in Article 2 of the DCA, have reached the following understanding:

**SECTION 1  
DESIGNEES**

The Executive Agents intend for their respective Designees specified in Appendix 1 to this Implementing Arrangement (IA) to act on behalf of the Executive Agents for all activities taken pursuant to this IA.

**SECTION 2  
ENTRY AND EXIT DOCUMENTS**

Members of the force, members of the civilian component, dependents, and U.S. contractors should possess the following documentation upon entry into and departure from the territory of Finland:

A. Members of the force: A U.S. Department of Defense (DoD) identification (ID) card consistent with, but not necessarily identical to, the examples in Appendix 2 and an individual or collective movement order consistent with, but not necessarily identical to the three examples in Appendix 4.

B. Members of the civilian component, dependents and U.S. contractors: a valid passport and one of the following documents confirming their status and issued by the competent authority of the United States:

- 1) A U.S. DoD ID card consistent with, but not necessarily identical to, the examples in Appendix 2;
- 2) A Letter of Authorization (LOA) consistent with, but not necessarily identical to, the example in Appendix 3; or
- 3) An individual or collective movement order consistent with, but not necessarily identical to, the three examples in Appendix 4.

### **SECTION 3 PERSONAL IDENTITY CODE AND ACCESS TO DIGITAL SERVICES**

A. Members of the force, members of the civilian component, dependents, and U.S. contractors may obtain, upon request, a Finnish Personal Identity Code (“*Henkilötunnus*”). The process for obtaining Finnish Personal Identity Codes is described in Appendix 5.

B. The Executive Agents share the understanding that Finland’s issuance of Finnish Personal Identity Codes is for the sole purpose of facilitating the requestors’ use of Finnish medical, banking, educational, and other commercial and public services involving digital access, and does not affect requestors’ ability to enter or exit Finland as outlined in this IA or otherwise affect the rights of requestors under the DCA or the *Agreement Between the Parties to the North Atlantic Treaty Regarding the Status of Their Forces*, signed at London June 19, 1951 (the “NATO SOFA”).

C. Personal data registered in the Finnish Population Information System when obtaining a Finnish Personal Identity Code is subject to disclosure to public or private organizations in accordance with Finnish population data legislation.

D. The Executive Agents share the understanding that the provision of commercial and public services involving digital access is at the discretion of the provider.

### **SECTION 4 EUROPEAN UNION ENTRY/EXIT SYSTEM**

The Finnish Executive Agent and Designee, in coordination with the U.S. Executive Agent and Designee, should make best efforts to resolve difficulties experienced by U.S. forces, and by members of the force, members of the civilian component, dependents, and U.S. contractors, related to the implementation of the European Union’s automated Entry/Exit System (EES) and European Travel Information and Authorisation System (ETIAS).

**SECTION 5  
FINAL PROVISIONS**

A. This IA becomes operative upon last signature and is intended to remain operative for so long as the DCA continues in force.

B. This IA may be discontinued by either Executive Agent by providing advanced written notice. The Executive Agents or their Designees intend to consult upon notification to discontinue the IA in order to determine how any outstanding matters should be resolved. Discontinuation of this IA does not terminate pre-existing unresolved issues unless otherwise mutually determined.

C. This IA may be modified with the mutual written consent of the Executive Agents. The information in Appendices 1-5 may be updated without modifying this IA by providing the updated information in writing to the Executive Agents or their Designees.

D. This IA does not create any new rights or obligations under international law.

E. All terms of this IA are subject to applicable national laws and regulations, including the availability of appropriated funds authorized for these purposes.

F. Controversies concerning the implementation or interpretation of this IA, including its appendices, should be addressed through consultations between the Designees and, if necessary, between the Executive Agents. Controversies that cannot be resolved through these consultations should be addressed as “disputes” in accordance with Article 29 of the DCA.

Signed in STUTTGART on the 10TH day of APRIL, 2026 and in HELSINKI on the 10TH day of APRIL, 2026 in two originals in the English language.

  
FOR THE UNITED STATES  
EXECUTIVE AGENT

  
FOR THE FINNISH  
EXECUTIVE AGENT

**APPENDIX 1**  
**EXECUTIVE AGENT DESIGNEE INFORMATION**

**United States Executive Agent Designee:**

**Organization:** European Command J-5  
**POC:** ECJ5-Europe North and East Division  
**Address:** Building 2301, Patch Barracks 70569 Stuttgart, Germany  
**Email:** eucom.stuttgart.ecj5.mesg.north-eastern-europe@mail.mil  
**Phone:** +49711-7080-5294

**Point of Contact for Individual or Collective Movement Assistance:**

**Organization:** Defense Attaché Office, U.S. Embassy Helsinki  
**POC:** Defense Attache Operations  
**Address:** Itäinen Puistotie 14 B, 00140 Helsinki, Finland  
**Phone:** +358-9-616-25-328  
**Email:** daohelsinki@state.gov

**Finnish Executive Agent Designee:**

For Sections 2 and 4 of this IA:

**Organization:** Finnish Border Guard  
**POC:** Finnish Border Guard Headquarters  
**Address:** Vilhonvuorenkatu 6, 00500 HELSINKI, FINLAND (P.O. Box 3, 00131 HELSINKI, FINLAND)  
**Phone:** +358 295 420 000 (Switchboard)  
**Email:** rajavartiolaitos@raja.fi  
--AND--

**Organization:** National Police Board  
**POC:** National Police Board  
**Address:** PO Box 1000 , 02151 ESPOO, FINLAND  
**Phone:** +358(0)295 480 181 (Switchboard)  
**Email:** kirjaamo.poliisihallitus@poliisi.fi

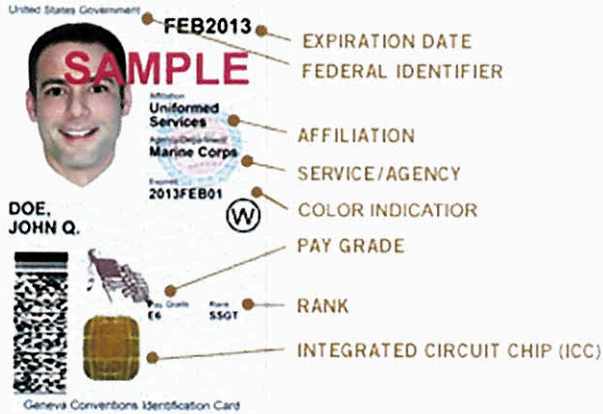
For Section 3 of this IA:

**Organization:** Digital and Population Data Services Agency  
**POC:** Digital and Population Data Services Agency  
**Address:** P.O.Box 123, FI-00531 Helsinki  
**Phone:** +358(0)295 536 320 (International matters)  
**Email:** international.poc@dvv.fi

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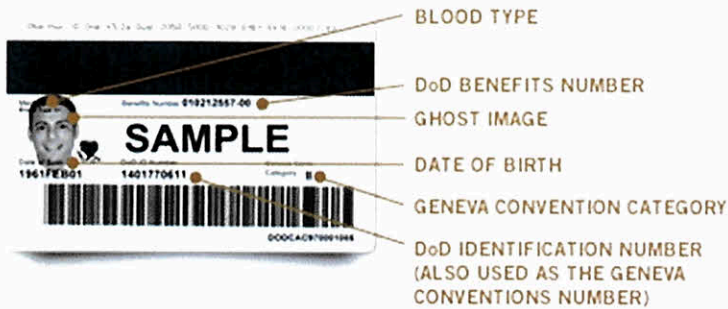
**APPENDIX 2  
EXAMPLES OF UNITED STATES GOVERNMENT, DEPARTMENT OF DEFENSE  
ISSUED IDENTIFICATION CARDS**

Common Access Card (CAC)



Note: Affiliation may state  
"Uniformed Services" "Civilian"

Note: Rank is not listed for "Civilian"  
Identification Cards



CACs may have colored stripes which further define the cardholder's status for non-U.S. citizen employees or contractors:



Blue Bar: Non-U.S. Citizen



Green Bar: Contractors



White: All Remaining Personnel

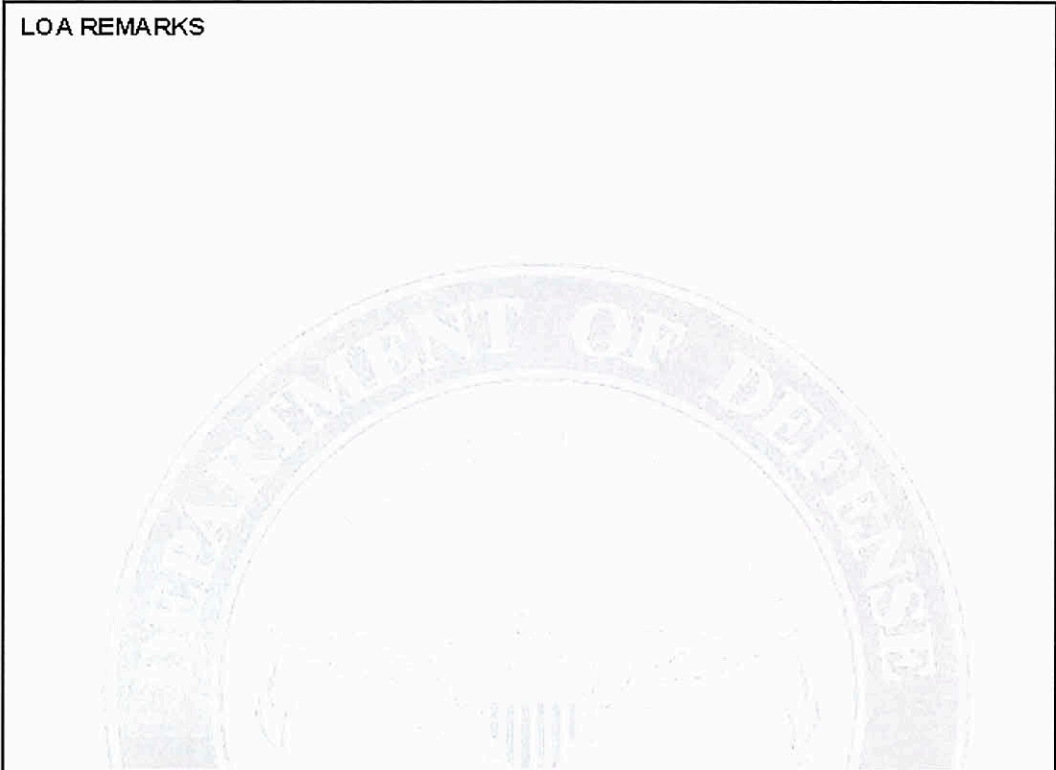
U.S. Department of Defense / Uniformed Services Identification and Privilege Card





**APPENDIX 3**  
(continued):

LOA REMARKS



**Contracting Officer**

Signature \_\_\_\_\_

Print Name \_\_\_\_\_

Email \_\_\_\_\_

Date \_\_\_\_\_

Phone \_\_\_\_\_

**APPENDIX 4**  
**EXAMPLES OF MOVEMENT ORDERS**  
**Example 1.**

[Office Symbol]

ORIGINAL ORDERS

NATO TRAVEL ORDER/ORDRE DE MISSION OTAN

Country of Origin: United States  
Pays de provenance: United States

Order Number: Use DTS reference code  
Numéro de série: Use DTS reference code

1. The bearer(s)  
Le porteur

DoD ID Number/No Mle:  
XXXXXXXXXX

Grade of Rank/Grade  
Rank / Grade

Name/Nom  
LAST, FIRST MI.

2. Will travel from UNITED STATES (USA) to COUNTRY  
Fera mouvement de UNITED STATES (USA) COUNTRY

Via Date of Departure DD MONTH YYYY

Via

Date du depart DD MONTH YYYY

Expected date of return DD MONTH YYYY

Date probable de retour DD MONTH YYYY

3. Authority is (not) granted to possess nor carry arms.  
Autorisation du port d'armes (non) accordé.

4. The person named in paragraph 1 is authorized to carry ## sealed dispatches, containing only official documents, numbered # - #.

Le personne indiquée au paragraphe 1 est autorisée à porter ## plis scellés numérotés # - #.  
Ces plis ne contiennent que des documents officiels.

5. I hereby certify that this individual/group is/are a member of a Force as defined in the NATO Status of Forces Agreement, and that this is an authorized move under the terms of this agreement.

Je soussigné certifie que le personnel visé appartient à une force armée telle que définie dans l'Accord OTAN sur le statut des Forces Armées et que ce déplacement est officiel selon les termes de cet Accord.

6. This travel order is to be produced to civil and military authorities on request.

Cet ordre de mission devra être présenté sur demande des autorités civiles et militaires.

[Signature Block]

**APPENDIX 4 (CONTINUED)**  
**Example 2.**

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DATE: TRAVEL AUTHORIZATION | DOC NO:  
PAGE 1 \*\* Read Privacy Act On Last Page \*\* | AUTH NO:

=====

=====

1)NAME:  
ADDR:  
TITLE:  
SSN:  
PHONE:  
MAIL CD:  
ORG:  
RANK/GRADE:  
DUTY: CET TZ:  
SEC CLR:  
RES: CARD: CARD HOLDER  
HOURS: 8.0  
Tech Status Air Crew Status

=====

=====

2) AUTH NO: DATE:  
TYPE: Temporary Duty Travel (Routine)  
TRAVEL PERIOD  
START DATE: END DATE:  
TRAVEL TYPE:  
SDN:  
CIC:

=====

=====

3) TRAVEL PURPOSE:

=====

=====

DATE PER DIEM RATE

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4) GENERAL ITINERARY  
TIME DEPARTED/ARRIVED LOCATIONS

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D RES:  
ADRES:

=====

=====

5) OTHER AUTHORIZATIONS | EST COST ADV AMT

6) |COM. CARR.-I  
|LODGING  
|M&IE  
|OTHER  
|TRANSPORT  
|-----  
|TOTAL  
| ADVANCE AUTHORIZED

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7) PRE-AUDIT JUSTIFICATIONS  
JUSTIFICATIONS:

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8) ACCOUNTING CLASSIFICATIONS EST COST

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9) REMARKS

Traveler is N from the mandatory provisions of the TTRA.

Transportation expenses on this itinerary indicated as GOVCC-Individual are billed to an individually billed account and are reimbursable to the traveler.

Transportation expenses on this itinerary indicated as GOVCC-Central Billed or AMC Billed are billed directly to the Government and are NOT reimbursable to the traveler.

The 'Travel and Transportation Reform Act of 1998' stipulates that the government-sponsored, contractor-issued travel card shall be used by all U.S. Government personnel (civilian and military) to pay for costs incident to official business travel unless specifically exempted by authority of the Administrator of General Services or the head of the agency.

Government travel cardholders shall obtain cash, as authorized, through automated teller machines (ATM), rather than obtaining cash advances from a DoD disbursing officer.

Submission of travel claims shall be submitted within five (5) working days of return to or arrival at the Permanent Duty Station (PDS). In the case of extended TDY/TAD (over 45 days), the traveler shall submit a claim for each 30-day period. That claim must be submitted within five (5) days after each 30-day period.

The use of a Government-Contracted Travel Management Company (TMC) to arrange official travel is mandatory. If the contracted TMC is not used to make official travel arrangements, the traveler must provide a statement in detail as to exactly why the TMC is not available or otherwise not being used.

CIC(FY25):

(1)

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10) AUTHORIZED BY TITLE DATE| INITIALS | DATE

11)FUNDS OBLIGATED

||

||  
||  
||

=====  
12) GTR/TICKET NO VALUE CR CLS DATE FROM TO  
-----

1  
=====

=====  
13) ITINERARY AND TRANSPORTATION EXPENSES - doc.trip NO

1

DATE TIME DEPARTED/ARRIVED LOCATIONS MODE COST DESCRIPTION  
-----

CP

D RES:

ADA

RES:  
-----

TOTAL TRANSPORTATION EXPENSES  
=====

=====  
14) SUBSISTENCE AND OTHER REIMBURSABLE EXPENSES

ACTUAL LODGING MEALS M&IE




DATE LODGING ALLOWED B L D ALLOW P-DIEM RATE OTHER EXPENSES

AMOUNT  
-----  
-----  
=====

\* Expense not claimed for reimbursement.  
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This system generated printed travel authorization is recognized as a valid order according to JTR 010206 and contains the required data elements defined in FTR, Chapter 301, Appendix C. A corresponding DD Form 1610 is not required.

**APPENDIX 4 (CONTINUED)**  
**Example 3.**

<b>REQUEST AND AUTHORIZATION FOR TDY TRAVEL OF DOD PERSONNEL</b> <i>(Reference: Joint Travel Regulations (JTR), Chapter 3)</i> <i>(Read Privacy Act Statement on back before completing form.)</i>										<b>1. DATE OF REQUEST</b> (YYYYMMDD)	
<b>REQUEST FOR OFFICIAL TRAVEL</b>											
<b>2. NAME</b> (Last, First, Middle Initial)				<b>3. SOCIAL SECURITY NUMBER</b>				<b>4. POSITION TITLE AND GRADE/RATING</b>			
<b>5. LOCATION OF PERMANENT DUTY STATION (PDS)</b>						<b>6. ORGANIZATIONAL ELEMENT</b>			<b>7. DUTY PHONE NUMBER</b> <i>(Include Area Code)</i>		
<b>8. TYPE OF AUTHORIZATION</b>			<b>9. TDY PURPOSE</b> <i>(See JTR, Appendix H)</i>			<b>10a. APPROX. NO. OF TDY DAYS</b> <i>(Including travel time)</i>			<b>10b. PROCEED DATE</b> (YYYYMMDD)		
<b>11. ITINERARY</b> <input type="checkbox"/> <b>VARIATION AUTHORIZED</b>											
<b>12. TRANSPORTATION MODE</b>											
<b>a. COMMERCIAL</b>				<b>b. GOVERNMENT</b>				<b>c. LOCAL TRANSPORTATION</b>			
RAIL	AIR	BUS	SHIP	AIR	VEHICLE	SHIP	CAR RENTAL	TAXI	OTHER	PRIVATELY OWNED CONVEYANCE <i>(Check one)</i> RATE PER MILE:	
<input type="checkbox"/> AS DETERMINED BY APPROPRIATE TRANSPORTATION OFFICER <i>(Overseas Travel only)</i>										<input type="checkbox"/> ADVANTAGEOUS TO THE GOVERNMENT MILEAGE REIMBURSEMENT AND PER DIEM IS LIMITED TO CONSTRUCTED COST OF COMMON CARRIER TRANSPORTATION AND PER DIEM AS DETERMINED AND TRAVEL TIME AS LIMITED PER JTR	
<b>13.</b> <input type="checkbox"/> <b>a. PER DIEM AUTHORIZED IN ACCORDANCE WITH JTR.</b> <input type="checkbox"/> <b>b. OTHER RATE OF PER DIEM</b> <i>(Specify)</i>											
<b>14. ESTIMATED COST</b>										<b>15. ADVANCE AUTHORIZED</b>	
<b>a. PER DIEM</b> \$			<b>b. TRAVEL</b> \$			<b>c. OTHER</b> \$			<b>d. TOTAL</b> \$ 0.00		\$
<b>16. REMARKS</b> <i>(Use this space for special requirements, leave, excess baggage, accommodations, registration fees, etc.)</i>											
<b>17. TRAVEL-REQUESTING OFFICIAL</b> <i>(Title and signature)</i> 						<b>18. TRAVEL-APPROVING/DIRECTING OFFICIAL</b> <i>(Title and signature)</i> 					
<b>AUTHORIZATION</b>											
<b>19. ACCOUNTING CITATION</b>											
<b>20. AUTHORIZING/ORDER-ISSUING OFFICIAL</b> <i>(Title and signature)</i> 								<b>21. DATE ISSUED</b> (YYYYMMDD)			
<b>22. TRAVEL AUTHORIZATION NUMBER</b>											

**PRIVACY ACT STATEMENT**  
(5 U.S.C. 552a)

**AUTHORITY:** 5 U.S.C. §§6701, 6702, and E.O. 9397.

**PRINCIPAL PURPOSE(S):** Used for reviewing, approving, and accounting for official travel. SSN is used to maintain a numerical identification system for individual travelers.

**ROUTINE USE(S):** None.

**DISCLOSURE:** Voluntary; however, failure to provide the requested information may delay or preclude timely authorization of travel request.

**16. REMARKS** (Continued) (Use this space for special requirements, leave, excess baggage, accommodations, registration fees, etc.)

## **APPENDIX 5 PERSONAL IDENTITY CODE PROCESS**

### **The following is the process for obtaining a Finnish Personal Identity Code:**

Members of the force, members of the civilian component, dependents and U.S. contractors may apply for a Finnish Personal Identity Code by appearing personally at the offices of the Digital and Population Data Services Agency (DVV) and presenting:

- 1) A valid passport and
- 2) Other documents required under the DCA for their entry into Finland in accordance with Section 2 of the IA.

When members of the force, members of the civilian component, dependents and U.S. contractors are registered in the Population Information System, they will receive a Finnish Personal Identity Code. Once registration has been completed, notification of registration will be sent to them by post or by email. Notification of registration includes the personal data recorded in the Population Information System, such as the Finnish Personal Identity Code.

The person's name, gender, date of birth, and nationality are always registered in the Population Information System. Additional personal data, such as family relationship details, may also be registered upon presentation of duly legalized official documents.

When a person's personal data is registered in the Population Information System, his/her address may also be registered upon request. If a person has an address registered in Finland and moves abroad, he/she is required under Finnish law to submit a notification of change of address (*muuttoilmoitus*).